

BEFORE THE BOARD OF COUNTY COMMISSIONERS  
OF ISLAND COUNTY, WASHINGTON

IN THE MATTER OF ADOPTING  
AMENDMENTS TO ISLAND COUNTY CODE  
CHAPTER 17.04 RELATING TO A UNIFIED  
CODE AND DESIGN REVIEW MANUAL FOR  
EBEY'S LANDING NATIONAL HISTORICAL  
RESERVE

ORDINANCE NO. C-84 -11  
PLG-019-11

**WHEREAS**, Island County conducts planning activities in accordance with RCW 36.70, the Planning and Enabling Act; and

**WHEREAS**, the planning process and the Island County Comprehensive Plan are further governed by RCW 36.70A, the Growth Management Act (GMA); and

**WHEREAS**, in order to comply with RCW 36.70 and 36.70A, Island County adopted its GMA Comprehensive Plan on September 29, 1998 by Ordinance C-123-98, with an effective date of December 1, 1998; and

**WHEREAS**, in order to implement the Island County GMA Comprehensive Plan, a system of zoning and development regulations were also adopted on September 29, 1998 by Ordinance C-123-98, with an effective date of December 1, 1998, thereby establishing Chapter 17.03 of the Island County Code (ICC); and

**WHEREAS**, the Board contemporaneously amended the Land Use Review Process (Chapter 16.19 ICC) and adopted a Land Divisions and Dedications Ordinance (Chapter 16.06 ICC), a Stormwater and Surface Water Ordinance (Chapter 11.03 ICC), as well as adopting or amending companion Chapters of ICC related to Concurrency, County Environmental Policy, Critical Areas, the Shoreline Master Program, and Site Plan Review; and

**WHEREAS**, Chapter 16.26 ICC establishes the review and amendment procedures for the Island County Comprehensive Plan and development regulations; and

**WHEREAS**, ICC 16.26.020 provides that certain amendments to the development regulations that implement the comprehensive plan and for which no amendment to the comprehensive plan is required may be processed without being placed on the Annual or Seven-Year Review Dockets; and

**WHEREAS**, on October 16, 1972, the Board of Island County Commissioners created a Historic Preservation District for Island County to protect the Ebey's Landing National Historical Reserve; and

**WHEREAS**, Chapter 17.04 ICC sets forth the standards for development within Ebey's Landing National Historical Reserve to ensure the longevity of this unique landscape for generations to come; and

**WHEREAS**, in June of 2009, Island County, the Town of Coupeville, and the Ebey's Reserve Trust Board entered into a memorandum of understanding for the purpose of creating a unified set of development regulations and design guidelines for development activities in Ebey's Landing National Historical Reserve; and

**WHEREAS**, Island County placed this work program item on its 2009 Annual Review Docket; and

**WHEREAS**, after meetings and discussions with interested stakeholders, a draft unified code and design guidelines were presented to the Island County and Town of Coupeville Planning Commissions, meeting in joint session, on July 28 and August 4, 2009; and

**WHEREAS**, on August 25, September 1, September 15, and October 20, 2009, the Town of Coupeville and Island County Planning Commissions held joint public hearings on the proposed unified code and design guidelines; and

**WHEREAS**, following public comment and deliberation, the Town of Coupeville Planning Commission recommended approval of the proposed unified code and design guidelines to the Town's Mayor and Council (Town Council) and the Island County Planning Commission recommended approval to the Board of Island County Commissioners (Board); and

**WHEREAS**, the approval recommendations of both Planning Commissions recognized that many policy questions regarding the unified code and design guidelines would have to be resolved through legislative action by the Town Council and the Board; and

**WHEREAS**, on January 13, 2010 the recommendations of the Island County Planning Commission were transmitted to the Board; and

**WHEREAS**, the Island County Planning and Community Development Department prepared an amendment to replace the existing Chapter 17.04 ICC in its entirety with a new Chapter 17.04A ICC, to be known as Ebey's Landing National Historical Reserve Design Review and Community Design Standards, attached hereto as Exhibit A; and

**WHEREAS**, the new Chapter 17.04A and Design Guidelines were reviewed in at least 12 joint work sessions convened by the Board and Town Council, all of which were duly posted and open to the public; and

**WHEREAS**, following the public work sessions, the Board and Town Council held duly posted public meetings on April 28 and July 13, 2011 for the purpose of soliciting additional public input; and

**WHEREAS**, the Board and Town Council held a final joint work session on August 22, 2011; prior to scheduling a joint public hearing for final legislative action; and

**WHEREAS**, the proposed amendments implement the Comprehensive Plan and do not require an amendment to the Comprehensive Plan; and

**WHEREAS**, pursuant to ICC 16.14C.100 and Washington Administrative Code Sections 197-11-340(2) and 197-11-350, Island County, acting as Lead Agency, issued a SEPA Mitigated Determination of Non Significance (MDNS) on May 28, 2009; and

**WHEREAS**, on June 15, 2009, the draft amendments were jointly transmitted to the Department of Commerce for the 60 day state agency review required by Chapter 36.70A RCW; and

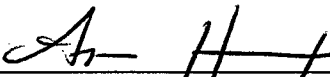
**WHEREAS**, the proposed revisions to ICC (attached as Exhibit A) were reviewed by the Island County Planning Commission in joint public hearings with the Town of Coupeville Planning Commission on August 25, September 1, September 15, and October 20, 2009, and the Planning Commission recommended approval of the proposed revisions; **NOW, THEREFORE**,

**IT IS HEREBY ORDAINED** that the Board of Island County Commissioners adopts Chapter 17.04A ICC attached hereto as Exhibit A, and the Findings of Fact approved by the Planning Commission, attached hereto as Exhibit B. Chapter 17.04A ICC supersedes Ordinance C-84-05 [PLG-017-04] and Chapter 17.04 ICC. This ordinance shall have an effective date of January 1, 2012.


**ADOPTED** this 3 day of OCTOBER, 2011, following public hearing.



**BOARD OF COUNTY COMMISSIONERS  
ISLAND COUNTY, WASHINGTON**

  
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Angie Homola, Chair

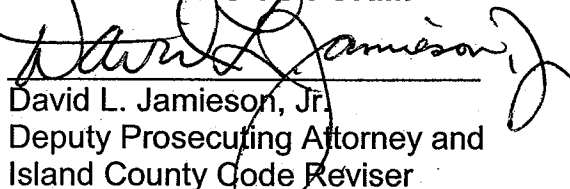
  
\_\_\_\_\_  
Helen Price Johnson, Member

  
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Kelly Emerson, Member

**ATTEST:**

  
\_\_\_\_\_  
Elaine Marlow  
Clerk of the Board

**APPROVED AS TO FORM:**

  
\_\_\_\_\_  
David L. Jamieson, Jr.  
Deputy Prosecuting Attorney and  
Island County Code Reviser

**Exhibit A**  
**(Ebey's Landing National Historical Reserve Design Review and**  
**Community Design Standards – new ICC 17.04A)**

## **Exhibit A**

### **ICC 17.04A – EBHEY'S LANDING NATIONAL HISTORICAL RESERVE DESIGN REVIEW AND COMMUNITY DESIGN STANDARDS**

#### **17.04A.010 Purpose**

The Board of County Commissioners empowered by Chapter 36.70 RCW, after having been petitioned and holding public hearings, created a "Historic Preservation District" for Island County to protect the Ebey's Landing National Historical Reserve (NHR) on October 16, 1972 and to enhance the collaborative efforts of the Town, County, and Trust Board.

"Ebey's Landing National Historical Reserve was established in 1978 in order to preserve and protect a rural community which provides an unbroken historical record from nineteenth century exploration and settlement in Puget Sound to the present time." (Public Law 95-625 and 16 USC Sec. 461). Ebey's Landing NHR is a unit of the National Park System, managed by a Trust Board representing the four governmental partners; Island County, Town of Coupeville, Washington State Parks and Recreation, and the National Park Service.

The overall intent and purpose of the Ebey's Reserve design review and community design standards is to recognize that land use and specific design regulations aimed at the orderliness of community growth, the protections and enhancement of property values, and other environmental and aesthetic objectives provide for the health, safety, and general welfare of the citizens, and as such, are the proper and necessary concerns of local government.

The specific purpose of this Chapter is to provide for the protection of historic and prehistoric resources within the incorporated and unincorporated area of the Ebey's Landing National Historical Reserve (Reserve) and to encourage the protection, preservation, restoration, and rehabilitation of historic and cultural resources within the Reserve for future generations. It is also the intent that new or remodeled structures within the Reserve be designed and constructed to harmonize and be compatible with historic structures and historic settings in order to preserve property values, enhance tourism as an economic base, and to promote the awareness of the Reserve's heritage among residents and visitors alike. In keeping with this purpose, the guiding functions of this chapter are:

- A. To protect, enhance, and preserve Historic Resources, Contributing Structures, buildings, and landscape features which represent elements of the Reserve's cultural, agricultural, historic, social, economic, scenic, natural, and architectural history.
- B. To maintain the Reserve's viability and property values through managed preservation of historic and scenic landscapes and associated historic structures.

- C. To strengthen the area's economy by protecting and enhancing the Reserve's attraction to visitors and supporting agriculture use within the Reserve.
- D. To maintain the economic viability of farms within the Reserve by working with the agricultural community to preserve significant Cultural Resources and Contributing structures, while allowing new economically viable and compatible construction.
- E. To assist the public in making development decisions which are compatible with the Reserve's character and long term preservation.
- F. To promote and facilitate the early identification and resolution of conflicts between preservation of Historic or Cultural Resources and alternative land uses.
- G. To educate and provide outreach and awareness to the property owners of the Reserve.
- H. To work with the Trust Board to aid in preserving and maintaining Scenic Easements as established under the National Park Service (NPS).
- I. To assist, encourage, and provide incentives to property owners for preservation, restoration, and use of significant buildings, objects, sites, and structures.
- J. To make determinations concerning the eligibility of individual properties for special tax valuation.
- K. To work in collaborative effort with the Ebey's Historical Reserve and the Town of Coupeville to have a unified long range vision, consistent design requirements, and a unified Code within the County and Town.
- L. To review properties and structures for possible listing or designation for inclusion as "Contributing" in the Building and Landscape Inventory for the Reserve; properties that are proposed to be added to the *National Register of Historic Places*; or designation as protected cultural resources.
- M. With regard to agriculture, the purpose and intent is to preserve the rural and scenic nature and character of the landscape without adversely affecting the use of the land for farming practices consistent with farm practices, customs, and characteristics local to the area and the Pacific Northwest.

#### **17.04A.020 Applicability**

This Chapter applies to the geographic area of the Reserve within unincorporated Island County and to all buildings, sites, structures, landscapes, and objects which add to the historic architectural qualities, historic associations, or archeological values of the Reserve which were designated as "Contributing" in the *Building and Landscape Inventory*, prepared for the Ebey's Landing National Historical Reserve; those that are subsequently listed on the *National Register of Historic Places*; and those properties containing protected cultural resources. This Chapter also applies to new construction within the geographic area of the Reserve within unincorporated Island County.

This Chapter is designed as a companion to the Town of Coupeville Code (CTC) 16.13, which applies to the geographic area of the Reserve within the Town of Coupeville. This Chapter contains references to requirements within the Town of Coupeville that are unique to the Town and differ from the requirements in unincorporated Island County.

These references are included for information purposes and intended to preserve the structure of a unified code for actions within Ebey's Landing NHR.

Nothing in this Chapter shall be construed to prevent the ordinary maintenance or repair of any exterior feature of any property covered by this chapter, so long as such maintenance or repair does not involve a change in exterior design, material, or appearance, or a technique that is contrary to the Secretary of the Interior's Standards for Rehabilitation.

The list of Contributing Structures in the *Building and Landscape Inventory*, copies of other Island County Codes referenced in this Chapter, and the Design Standards and Guidelines for Ebey's Reserve are available to the public at the Island County Permit Center, the offices of the Town of Coupeville and the Trust Board, and can be accessed on the Town, Trust Board, or County websites.

Nothing in this Chapter changes any of the requirements or land use entitlements set forth in the Island County Zoning Code (Chapter 17.03 ICC). Nothing in this Chapter changes any of the requirements set forth in the Island County Building and Construction Provisions (Title 14 ICC), the Island County Critical Areas Ordinances (Chapters 17.02 and 17.02A ICC), the Island County Shoreline Master Program Use Regulations (Chapter 17.05 ICC), the Island County Planning and Subdivision Provisions (Title 16 ICC), or the Island County Land Development Standards (Title 11 ICC). This Chapter does not apply to timber management activities conducted in accordance with RCW 84.33 or RCW 84.34.

#### **17.04A.030 Design Guidelines Adopted**

The Board adopts by reference *The Secretary of the Interior's Standards for Rehabilitation* and *The Ebey's Landing National Historical Reserve Design Guidelines*, approved by the Board, and any subsequent approved amendments thereto. The Secretary of the Interior's Standards and Guidelines are available to the public at the Island County Planning and Community Development Department, the Town of Coupeville, and the Ebey's Landing Trust Board office. The Guidelines are also available on the websites of the County, Town, and Trust Board. The Guidelines contain standards and technical guidance for complying with this chapter.

#### **17.04A.040 Permit Coordination**

Development activities within the geographic boundaries of Ebey's Landing ~~Natural~~ <sup>National</sup> Historical Reserve require review and issuance of Certificates of Appropriateness, as <sup>HP</sup> ~~set forth~~ <sup>AH</sup> in this Chapter. Development activities within the unincorporated areas of the <sup>PE</sup> County are also required to comply with all other applicable permitting requirements established in Island County and the State of Washington. Permit requirements in the Reserve include, but are not limited to land use permits, building permits, clearing and grading permits, work within public rights-of-way permits, on-site sewage disposal systems permits, well permits, road access permits, etc.

Any conditions or approval attached to a Certificate of Appropriateness will become conditions of approval for the underlying or companion land use or building permits, as established in Section 17.04A.080.B.3.

In order to ensure coordination of these permitting requirements, the requirements to obtain a Certificate of Appropriateness must be completed prior to issuance of any underlying or companion land use, health, public works, or building permits.

Site investigative work necessary for land use application submittals, such as surveys, soil borings and test pits, soil logs, and other related activities may be completed prior to issuance of a COA, provided the land-disturbing activity is no greater than is necessary to accomplish the work.

#### **17.04A.050 Definitions**

All definitions set forth in Titles 11, 14, 16, and 17 of ICC are incorporated into this Chapter, unless modified below. Where terms are not defined in this code, such terms shall have their ordinary accepted meanings within the context with which they are used. Capitalized words and phrases identify a defined term:

**Accessory Use or Building:** A Use, Structure or Building customarily considered to be incidental to or secondary to a Permitted Use or an approved Conditional Use on the property, or on adjacent property (ies) under the same Ownership. Examples of accessory Buildings or Structures include, but are not limited to, sheds, shops, garages, greenhouses, barns, Guest Cottages, etc.

**Actual Cost of Rehabilitation:** The costs incurred within twenty-four months prior to the date of application and directly resulting from one or more of the following:

- a) improvements to an existing building located on or within the perimeters of the original structure;
- b) improvements outside of but directly attached to the original structure, which are necessary to make the building fully useable, but shall not include rentable or habitable floor-space attributable to new construction;
- c) architectural and engineering services attributable to the design of the improvements; or
- d) all costs defined as Qualified Rehabilitation Expenditures for purposes of the federal historic preservation investment tax credit (This definition relates to the local option special valuation tax incentive program – RCW 84.26).

**Agricultural Activities:** Uses and practices currently existing or legally allowed including, but not limited to: producing, breeding, or increasing or expanding agricultural products; rotating and changing agricultural crops; allowing land used for agricultural activities to lie fallow in which it is plowed and tilled but left unseeded; allowing land used for agricultural activities to lie dormant as a result of adverse agricultural market conditions; allowing land used for agricultural activities to lie dormant because the land is enrolled in a local, state, or federal conservation program, or the land is subject to a conservation easement; conducting agricultural operations; maintaining, repairing, and replacing agricultural equipment and facilities; and maintaining agricultural lands under production or cultivation. Agricultural Activities include the preparation, processing, and storage of the products raised on such land for human use and animal use and disposal by marketing or otherwise. Agricultural Activities also include post and wire fencing, Temporary Seasonal Structures, weed control activities, establishment of windbreaks, alteration or removal of hedgerows and old orchard trees, and tree



removal associated with agriculture when such tree removal does not require a Forest Practices Permit.

**Agricultural Structure:** A structure designed and constructed to house farm implements, hay, grain, poultry, livestock, or other horticultural products. This structure may not be a place of human habitation or a place of employment where agricultural products are processed, treated, or packaged, except as allowed under the definition of Agricultural Activities. An Agricultural Structure may not be a place used by the public.

**Agricultural Processing Plant:** A structure or facility where agricultural products are prepared or processed for commercial disposal by marketing or otherwise and the agricultural products involved are not grown on the site or the extent of processing involved can be otherwise classified as an Agricultural Activity.

**Alteration:** Minor modification of structures, buildings, or landscaping without significantly changing the original configuration.

**Archaeologist, Qualified:** A person on the list of qualified archaeologists maintained by the Washington State Department of Archaeology and Historic Preservation, who have been determined to meet the professional standards for cultural resource management of the National Park Service (published in 36 CFR Part 61).

**Board:** Shall refer to the Island County Board of Commissioners, except where reference is made to the "Local Review Board" for purposes of the special valuation tax incentive program.

**Building Permit:** An official document issued by Island County that authorizes performance of construction related activities in accordance with Titles 14, 16, and 17 of the Island County Code.

**Certificate of Appropriateness (COA):** A document issued by the Planning Director or the HPC certifying that all new construction or proposed changes to a Historic Resource, Contributing Structure, or other property within the geographic boundaries of the Reserve have been reviewed, complies with the standards established by the Guidelines, and that the proposed changes do not adversely affect the historic characteristics of the Reserve or properties that contribute to the Reserve's designation as a National Historic Reserve. Development activities that are not required to obtain a COA are defined as Exempt Activities.

**Clustering:** Grouping of buildings on a site to perpetuate open space and Scenic Vistas.

**Contributing or Contributing Building or Structure:** Historic Buildings and Structures and other features, determined to be significant in the *Building and Landscape Inventory* (1995) prepared for the Reserve or the most recent or updated list that is available from the Town, County, or Trust Board. The *Building and Landscape Inventory* may be updated by the Town and County on an annual basis, following review by the Trust Board. Also referred to as Historic Resource.

**Cost:** The actual cost of rehabilitation, which cost shall be at least twenty-five percent (25%) of the assessed valuation of the historic property, exclusive of the assessed

value attributable to the land, prior to rehabilitation (This definition relates to the local option special valuation tax incentive program – RCW 84.26).

**Council:** The Council of the Town of Coupeville.

**Cultural Resource:** Historic or prehistoric archaeological sites and standing structures, cemeteries, burial grounds, funerary objects, and distributions of cultural remains and artifacts.

**Demolition:** The destruction or removal of a Historic Resource, in whole or in part. Demolition pertains to the demolition or partial demolition of significant features of a resource that are important to defining its historic character. Demolition does not include the removal of past additions for the purpose of restoration of a structure to its historic appearance, form, or function provided demolition is reviewed and approved through the COA process.

**Design Review:** The process of applying the adopted Design Guidelines to proposed projects that may potentially affect Cultural or Historic Resources within the Reserve.

**Deteriorated:** The substantial loss of the original condition of a building or building elements over time, due to natural elements, human activity, or inactivity.

**Development:** Any proposal which will result in construction, reconstruction, conversion, structural alteration, relocation or enlargement of any structure, division of land, earth movement, clearing, or other site disturbance.

**Director:** The Island County Planning and Community Development Director for Island County or the Coupeville Town Planner for Coupeville.

**District:** A geographically definable urban or rural area, small or large, possessing a significant concentration, linkage, or continuity of sites, buildings, structures, or objects united by past events or aesthetically by plan or physical development.

**Ebey's Landing National Historical Reserve (Reserve or NHR):** The Ebey's Landing NHR means historic property consisting of multiple buildings, sites, structures, or objects located in proximity to one another and related in historic period or theme, as most recently listed in the Washington Heritage Register and the *National Register of Historic Places*. The Ebey's Landing NHR is also known as the Central Whidbey Historic District. The Ebey's Landing NHR has been listed in the *National Register of Historic Places* since December 12, 1973. The Reserve is a geographic area delineating America's first historical reserve and a unit of the National Park Service. The Reserve was established in 1978 by Congress to preserve and protect a rural community which provides an unbroken and vivid historical record of Pacific Northwest history, from 19th century exploration and settlement to the present time. The Reserve contains 17,572 acres, farms, more than 400 historical structures, native prairies, two state parks, miles of shoreline, a network of trails, and the second oldest town in Washington. The map(s) of the geographic boundaries regulated under this chapter are attached hereto as Appendix 1.

**Emergency Repair:** Emergency construction necessary to prevent destruction or dilapidation to real property or structural appurtenances thereto immediately

threatened or damaged by fire, flood, earthquake, windstorms, or other disaster. An “emergency” is an unanticipated and imminent threat to public health, safety, or the environment. Following cessation of an emergency, all Emergency Repairs are required to comply with all relevant Guidelines and obtain a COA, if applicable.

**Exempt Activities:** Certain development activities are exempt from the requirements to obtain a Certificate of Appropriateness. These Exempt Activities are further defined as Categorical Exemptions or Contingent Exemptions, as set forth below:

**Categorical Exemptions:** Exempt Activities which are: i) not required to comply with the Design Guidelines; and ii) not required to obtain a Certificate of Appropriateness.

**Contingent Exemptions:** Exempt Activities which are: i) required to comply with the Design Guidelines; and ii) not required to obtain a Certificate of Appropriateness.

**Farm Cluster:** The grouping of buildings or structures historically used to support farming activities, such as barns, outbuildings, silos, water towers, and farmhand housing. Farm clusters typically have a house, a main barn, and several outbuildings.

**Guidelines or Design Guidelines:** The Ebey's Landing National Historical Reserve Design Guidelines, approved by the Board, and any subsequent approved amendments thereto. Incorporated into the Guidelines are the Secretary of the Interior's Standards for Rehabilitation.

**Historic Building:** See definition for Contributing or Contributing Building or Structure.

**Historic Preservation Commission (HPC):** The Ebey's Reserve Historic Preservation Commission (HPC). Members are appointed by the Board and Town Council. Its purpose is to promote historic preservation, conduct design review, and issue decisions or recommendations on Certificates of Appropriateness within the Reserve, including new construction affecting historic buildings, structures or sites, alterations to historic properties, demolition or relocation of Historic Resources, or other projects consistent with this Chapter.

**Historic Resource:** Those properties designated as “Contributing” in the Building and Landscape Inventory (1995) prepared for the Reserve, or the most recent or updated list that is available from the Town, County, or Trust Board; properties that are subsequently added to the *National Register of Historic Places*; and protected cultural resources. Historic Resources include buildings, structures, landscape features, sites, archaeological sites, and objects. The list of identified Historic Resources within the Reserve is attached hereto as Appendix 2.

**Historic Structure:** See definition for Contributing or Contributing Building or Structure.

**Historical Significance or Historically Significant:** A building, building element, or other resource that adds to our understanding of history or prehistory, usually by helping to explain the importance of the persons or events associated with the property, or by its building type, construction details, or architectural style. The *National Register of Historic Places* Criteria for Evaluation are typically used to evaluate significance.

**Land Development Application:** Applications for land development and building permits within Island County, as defined by Titles 14, 16, and 17 ICC,

**Memorandum of Agreement District (MOA):** This zoning district is intended to provide for future land uses within two broad categories – mixed density residential and mixed use residential. The zoning district's designation is based upon a contract rezone, i.e., Memorandum of Agreement (MOA), which was executed by the Town in January of 2004. The MOA consists of nine (9) Special Planning Areas, five (5) of which have been designated for future development consistent with the MOA. (This definition applies within the Town of Coupeville only.)

**National Register of Historic Places:** The *National Register of Historic Places* is the official list of the Nation's historic places worthy of preservation. Authorized by the National Historic Preservation Act of 1966, the National Park Service's *National Register of Historic Places* is part of a national program to coordinate and support public and private efforts to identify, evaluate, and protect America's historic and archaeological resources.

**Noncontributing Building or Structure:** Any building or structure that does not meet the definition of a Contributing Structure (which includes Historic Buildings and Historic Structures).

**NPS Easements:** Easements within the Reserve purchased and administered by the National Park Service.

**Ordinary Repair and Maintenance:** Work for which a permit issued by Island County or the Town is not required by law, and where the purpose and effect of such work is to correct any deterioration or decay of or damage to the real property or structural appurtenance therein and to restore the same, as nearly as may be practicable, to the condition prior to the occurrence of such deterioration, decay, or damage. Ordinary Repair and Maintenance does not include those activities defined as Replacement in Kind.

**Operating Farms:** Those farms enrolled in the current use farm and agricultural tax program (RCW 84.34).

**Park:** A tract of land designated and used by the public for active or passive recreation.

**Partners:** The Board of Island County Commissioners, the Council of the Town of Coupeville, and the Trust Board of Ebey's Landing National Historical Reserve.

**Planning Official:** The Island County Planning and Community Development Department Director or the Town Planner within the Town of Coupeville.

**Replacement In Kind:** New or replacement features (e.g., siding, roofing, windows, or trim) which have the same material, appearance, and color as the original feature and meet the Design Guidelines. For siding and windows, the new material must reasonably match the design, profile, material, and general appearance of the original and meet the Design Guidelines.

**Reserve Committee:** A committee composed of the County Planning Director, the Town Planner, and the Reserve Manager or their respective designees.

**Reserve Manager:** This position reports to the Trust Board and has the overall responsibility of operations and implementation of the Trust Board directives for the Reserve, including Board and partner development, education, interpretation and outreach activities, and cultural resource and preservation programs.

**Review Area:** The geographic area or areas within which any proposed development may directly or indirectly cause changes in the character or use of historic properties. The Review Area is divided into two areas; The geographic boundaries areas of Review Areas 1 and 2 are delineated on the map of the Reserve, attached hereto as Appendix 1. Whenever there is a conflict between the descriptions of Review Areas 1 or 2 and the boundaries of the review areas as shown on Appendix 1, the boundaries shown on Appendix 1 shall control.

**Review Area 1:** Those portions of the Reserve with a concentration of buildings and associated landscape features that retain a high degree of historic character. This area includes buildings in the Reserve visible across a prairie or water body or from certain public roads, as well as the intrinsic links between historic buildings and other significant historic features; these links shall be visually protected to maintain the sense of the historic setting. Review Area 1 also includes Historic Resources within the Reserve, as indicated in Appendix 2, and the associated area measured within 100 feet from the historic building or structure. These resources have the highest design review standards in order to preserve their character and integrity;

**Review Area 2:** Areas within the Reserve requiring limited review for regulated actions. Area 2 includes all property that is not located in Review Area 1.

**Secretary of the Interior's Standards for Rehabilitation:** Standards established by the National Park Service to aid review boards and property owners in their decision making process regarding the retention of character defining features of Contributing Buildings, compatible additions, and limited maintenance advice. They establish a standard for the treatment of historic properties.

**Sensitive Areas:** Areas where scenic, natural, cultural, or historic features are prominent.

**Significance (Historical) or Historically Significant:** A building, building element or other resource that adds to our understanding of history or prehistory, usually by helping to explain the importance of the persons or events associated with the property, or by its building type, construction details or architectural style. The *National Register of Historic Places* Criteria for Evaluation is typically used to evaluate significance.

**Special Purpose District:** Every municipal and quasi-municipal corporation other than counties, cities, and towns. Such special purpose districts shall include, but are not limited to, water-sewer districts, fire protection districts, port districts, public utility districts, county park and recreation service areas, flood control zone districts, diking districts, drainage improvement districts, and solid waste collection districts, but shall not include industrial development districts created by port

districts, and shall not include local improvement districts, utility local improvement districts, and road improvement districts.

**Temporary Seasonal Structures:** A structure associated with Agricultural Activities that does not have a foundation or footings and is erected for no more than six (6) months.

**Town:** Town of Coupeville.

**Trust Board:** The appointed nine (9) member body representing a partnership of local, state, and federal governments working collaboratively to ensure the historic and natural resources of the Reserve are protected for future generations.

### **17.04A.060 Ebey's Landing Historic Preservation Commission (HPC)**

#### **A. Creation and Size**

The Town and County establish an Ebey's Reserve Historic Preservation Commission (HPC), consisting of nine (9) members. Members of the HPC shall be appointed by the Town of Coupeville and Island County as described below and shall be residents of the Reserve, except as provided for herein.

Before the initial appointments, and when vacancies occur, applications will be invited through notices to local media. All applications must include a letter of interest and a resume or curriculum vitae.

#### **B. HPC Appointments**

1. Four (4) members are appointed by Island County; one of these four appointments would be based on the recommendation of the Trust Board;
2. Four (4) members are appointed by the Council of the Town of Coupeville; one of these four would be based on the recommendation of the Trust Board; and
3. One (1) member is appointed jointly by Island County and the Town of Coupeville, upon recommendation of the Trust Board.

#### **C. Composition of HPC Members**

1. All members of the HPC should have a demonstrated interest, experience, or knowledge in history, historic preservation, architecture, design, landscape architecture, cultural landscapes, or related disciplines. All members must have a commitment to continuing education and training.
2. Two (2) members shall be agricultural representatives (farmer, retired farmer or farm owner, or with an interest, education, or background in agriculture) in the Reserve.
3. Two (2) members shall own a Contributing Building or Structure within the Reserve.
4. One (1) member shall own and operate a commercial business within the Reserve.
5. At least two (2) members should be professionals who have experience in identifying, evaluating, and protecting Historic and Cultural Resources. These

members should be selected from among the disciplines of history, public history, architecture, architectural history, historic preservation, planning, cultural landscapes, archaeology, cultural geography, American studies, or the practice of historic rehabilitation or restoration. One (1) of these professional representatives may live outside of Island County.

6. Ideally, the remaining members should reside in or own property within the Reserve.
7. Exceptions to qualifications and residency requirements for HPC members may be granted by the appointing authority in order to obtain representatives who reside in the Reserve or have the desired professional experience.

#### **D. Terms**

1. The initial appointments to the HPC shall be staggered.
  - a) Two (2) members shall be appointed for one (1) year.
  - b) Two (2) members shall be appointed for two (2) years.
  - c) Two (2) members shall be appointed for three (3) years.
  - d) Two (2) members shall be appointed for four (4) years.
  - e) One (1) member, the jointly appointed member, shall be appointed for five (5) years. Thereafter, the terms shall be for three (3) years. The Town and County shall each appoint a representative member during each period.
2. Following the initial appointment of members, membership on the HPC shall be limited to two (2) full consecutive three (3) year terms. Reappointment after two (2) full consecutive terms may be made after at least a one (1) year absence.
3. Vacancies occurring otherwise than through the expiration of terms shall be filled for the unexpired terms. Members may be removed by their respective governmental appointer without cause. The members shall be selected without respect to political affiliations.

**E. Powers and Duties.** The major responsibilities of the HPC are to identify and actively encourage the conservation of the Reserve's historic and cultural resources by maintaining a register of historic places and to issue or make recommendations on the issuance of COA decisions, as described below. In carrying out these responsibilities, the HPC shall engage in the following:

1. Conduct design review and issue decisions or make recommendations on COA applications proposing alterations, new construction, demolition, or relocation of Contributing Structures, new development, and construction activities on or near Historic Resources, and other actions as required herein;
2. Work with the Trust Board and the National Park Service as partners, to maintain and periodically update a comprehensive inventory of Historic Resources within the boundaries of the Reserve;
3. Nominate additional properties based on established criteria;

4. Act as the local review board for special tax valuation (within the geographic extent of Ebey's Landing only), pursuant to Chapter 84.26 RCW and WAC 254.20, for purposes of eligibility for loans, grants, and other incentives administered by the Town or County;
5. When requested by the Town or County, provide comments on applications for approvals, permits, environmental assessments or impact statements, and other similar documents pertaining to Historic Resources (including buildings, structures, sites, and landscapes) or adjacent property;
6. Provide comments to staff should a compliance issue be observed regarding the Reserve's historical regulations, to enable appropriate monitoring and enforcement;
7. Recommend amendments to the Guidelines to the Planning Directors of the Town and County; and
8. Participate in training opportunities provided to the HPC.

F. **Compensation.** All members shall serve without compensation.

G. **Rules and Officers**

1. The HPC shall establish and adopt its rules and procedures consistent with State law and this section.
2. The HPC shall select from among its membership a chairperson and vice-chair to conduct the HPC meetings.
3. A quorum of the HPC must be present to conduct business.

H. **HPC Staff.** Staff assistance shall be provided by the Partners, with additional assistance and information to be provided by other County or Town departments as may be necessary to aid the HPC in carrying out its duties and responsibilities under this section.

**17.04A.070 Interlocal Agreement Required**

Prior to review by the HPC of nominations or Certificates of Appropriateness for properties within the Reserve, an interlocal agreement between the Partners shall be established. The purpose of the agreement is to facilitate open communication between all parties, as well as facilitate coordinated permit review pursuant to this Chapter.

**17.04A.080 Procedural, Substantive, and Appeal Requirements within Ebey's Landing National Historical Reserve**

A. **Review Required**

1. Pre-applications. All potential applicants are strongly encouraged to schedule a pre-application conference with staff. In those cases involving a request for demolition of a Contributing Structure, a pre-application conference is required rather than encouraged (Please refer to Section 17.04A.150.B of this Chapter). Applicants for a Level C Certificate of Appropriateness (which are reviewed or



approved by the HPC) may also request a non-binding pre-application conference with the HPC.

2. No person shall make exterior alterations to a Historic Resource, demolish, partially demolish, or relocate a Historic Resource or Contributing Structure; construct any new building or structure, or reconstruct, alter, restore, remodel, repair, or make any regulated changes to the landscape (such as clearing and grading and driveways) which affect a Historic Resource within the boundaries of the Reserve without receipt of a Certificate of Appropriateness (COA), as required herein. The COA review shall apply to all features of the property that contribute to its designation. This requirement shall apply whether or not the proposed action also requires a building or other land use permit. Information required to review the proposed change(s) is established herein.
3. All decisions involving applications for COA shall be in writing and shall state the findings of fact and reasons relied upon in reaching the decision. Any conditions or approval for the COA shall become conditions of approval of the subsequent building, health, public works, or land use permit(s) granted.

#### **B. Review Process. Review and Issuance of Certificates of Appropriateness**

1. The County and Town Planning Officials shall report any application for a land use development or building permit within the Reserve to the HPC. If the activity is not exempt from review, the Director shall notify the applicant of the review and application requirements.
2. Three decision-making levels (Levels A, B, and C) are established for reviewing applications and issuance, conditional issuance, or denial of a COA, as set forth below. The processing time periods for all permits, including COAs, shall not be greater than those established by state law, as specified in RCW 36.70B, for administrative decisions.
3. All conditions of approval associated with a Certificate of Appropriateness shall be attached as conditions of approval to the underlying or companion land use or building permit.

#### **C. Unclassified Applications**

In the event an application is unclassified, the Planning Director is authorized to assign the decision making level for processing the application.

#### **D. Appeal Process**

1. The Director's or HPC decision regarding a Certificate of Appropriateness are to be appealed in conformance with the administrative appeal procedures set forth in Island County Code 16.19.190. Specifically, the following appeal procedures apply:
  - a) If appealed, Level A Certificates are to be appealed consistent with Type I decisions pursuant to Section 16.19.190.A ICC.
  - b) If appealed, Level B Certificates are to be appealed consistent with Type II decisions pursuant to Section 16.19.190.B ICC.

- c) If appealed, Level C Certificates are to be appealed consistent with Type III decisions pursuant to Section 16.19.190.B ICC.
- 2. All appeals of the Director's or HPC decision regarding a Certificate of Appropriateness shall be consolidated with any appeal of the underlying or companion land use or building permit application. Such appeals shall be heard at a single simultaneous hearing before the Hearing Examiner or Board to consider the Director's or HPC decision or recommendation on the proposal.

**E. Review Process. Criteria for Designation, Process for Designation, and Removal of Properties from the *National Register of Historic Places***

**1. Criteria for Determining Designation in the Register.**

Any building, structure, site, object, or district may be designated for inclusion in the *National Register of Historic Places*, if it is significantly associated with the history, architecture, archaeology, engineering, or cultural heritage of the community; if it has integrity; is at least 50 years old, or is of lesser age and has exceptional importance; and if it falls in at least one of the following categories:

- a) Is associated with events that have made a significant contribution to the broad patterns of national, state, or local history;
- b) Embodies the distinctive architectural characteristics of a type, period, style, or method of design or construction, or represents a significant and distinguishable entity whose components may lack individual distinction;
- c) Is an outstanding work of a designer, builder, or architect who has made a substantial contribution to the art;
- d) Exemplifies or reflects special elements of Whidbey Island's cultural, special, economic, political, aesthetic, engineering, or architectural history;
- e) Is associated with the lives of persons significant in national, state, or local history;
- f) Has yielded or may be likely to yield important archaeological information related to history or prehistory;
- g) Is a building or structure removed from its original location but which is significant primarily for architectural value, or which is the only surviving structure significantly associated with a historic person or event;
- h) Is a birthplace or grave of a historical figure of outstanding importance and is the only surviving structure or site associated with that person;
- i) Is a cemetery which derives its primary significance from age, from distinctive design features, or from association with historic events, or cultural patterns;
- j) Is a reconstructed building that has been executed in a historically accurate manner on the original site; or
- k) Is a creative and unique example of folk architecture and design created by persons not formally trained in the architectural or design professions, and which does not fit into formal architectural or historical categories.

The list of criteria, above, is a broader list than the criteria for listing on the *National Register of Historic Places*. The National Register criteria can be found in the Design Guidelines, are available on the internet from a variety of sources.

**2. Process for Designating Properties**

- a) With the consent of the owner, any person may nominate a building, structure, site, object, or other Historic Resource for inclusion in the *National Register of Historic Places*. The owner must consent to placement of the nominated resource prior to consideration for designation by the HPC. Members of the HPC or the HPC as a whole may generate nominations. In proposing nominations, the HPC shall consider the desires of the property owner, the *National Register of Historic Places*, and the Town of Coupeville and Island County Comprehensive Plans.
  - b) In the case of individual properties, the designation shall include the Universal Transverse Mercator reference and all features that contribute to its designation.
  - c) The HPC shall consider the merits of the nomination, according to the criteria herein and according to the nomination review standards established in rules, at a public meeting. Adequate notice will be given to the public, the owner(s), and the authors of the nomination, if different, and lessees, if any, of the subject property prior to the public meeting, according to standards for public meetings established in rules and in compliance with Chapter 42.30 RCW, Open Public Meetings Act. Such notice shall include publication in a newspaper of general circulation in Island County and posting of the property. If the HPC finds that the nominated property is eligible for the *National Register of Historic Places*, the HPC shall forward the nomination to the SHPO and the National Park Service, with the owner's consent.
3. Removal of Properties from the Register

In the event that any property is no longer deemed appropriate for designation to the *National Register of Historic Places*, the HPC or an owner may initiate removal from such designation by the same procedure as provided for in establishing the designation. A property may not be removed from the *National Register of Historic Places* without notice to the owner.

#### **17.04A.090 Exempt Activities**

Exempt activities are divided into two categories: Categorical Exemptions and Contingent Exemptions. Exempt activities do not require a Certificate of Appropriateness (COA). Only those exempt activities listed as Contingent Exemptions are required to meet the Guidelines established in the Ebey's Landing National Historical Reserve Design Manual.

- A. **Categorical Exemptions.** The following activities are Categorical Exemptions. These activities are not required to comply with the Guidelines and these activities are not required to obtain a Certificate of Appropriateness:
1. Agricultural Activities, as defined herein (See 17.04A.050 Definitions).
  2. Alteration of interior features.
  3. Emergency Repairs - Following cessation of an emergency, all Emergency Repairs are required to meet all relevant Guidelines and obtain a COA, if applicable.

4. Residential energy conservation or renewable energy measures that do not affect the site or the exterior of a building or structure.
5. Replacement of driveways or sidewalks – Non-Historic Structures.
6. Replacement in Kind – Non-Historic Structures.
7. Replacement or addition of utility systems that do not alter the exterior of the building - Non-Historic Structures.
8. Replacement or repair of foundations - Non-Historic Structures.
9. Seismic or structural upgrades that do not alter the exterior of the building - Non-Historic Structures.
10. Temporary accessibility improvements, such as ramps, for disabled access that are not permanent structures or do not require a Building Permit.

**B. Contingent Exemptions.** The following activities are Contingent Exemptions. When these activities require a building permit, they are required to comply with the Guidelines but do not require a Certificate of Appropriateness. When these activities do not require a building permit, County staff will assist owners in understanding and applying the Design Guidelines.

1. Exterior painting.
2. Construction or Demolition consistent with a Heritage Farm Plan.
3. Ordinary Repair and Maintenance.
4. Replacement or the addition of utility systems that do not alter the exterior of the building – Historic Structures.
5. Replacement of driveways or sidewalks – Historic Structures.
6. Replacement in Kind or repair of foundations – Historic Structures.
7. Re-roofing and residing with the same or substantially similar materials (when no building permit required).
8. Residential satellite dishes  $\leq$  36 inches in diameter or largest dimension.
9. Seismic or structural upgrades that do not alter the exterior of the building - Historic Structures.
10. Operating Farms – Agricultural Structures  $\leq$  10,000 square feet, and which are of similar size, scale, and within 200 feet of existing agricultural structures.
11. Public Park improvements other than buildings (such as playground equipment, trails, etc., that do not require a building permit).
12. Development activities or Agricultural Structures within building envelopes, construction zones, etc, which are consistent with and described in easement agreements with the National Park Service.
13. Greenhouses, hoop houses, high tunnel, hot houses, or other fabric type structures associated with agricultural uses or activities and when these structures do not exceed 10,000 square feet in area and are of similar size, scale, and within 200 feet of existing agricultural structures.

**17.04A.100 Level A Certificate of Appropriateness Decisions – Ministerial – Planning Staff Decision Process**

**Level A Certificate of Appropriateness** - A ministerial decision issued by the Planning Director for the development activities listed below.

- A. Accessibility alterations that alter the exterior of the structure - Non-historic Structure.
- B. Administrative site plan approvals with no construction activities.
- C. Commercial, institutional, public, and residential signs.
- D. Decks or porches – Non-historic Structures.
- E. Re-Roofing (whether or not a building permit is required) with new or different materials – Non-historic Structures.
- F. Retaining walls and fences ≤ 6 feet in height.
- G. Residential greenhouses, hoop houses, high tunnel, hot houses, or other fabric type structures, when no building permit is required.
- H. Residential energy conservation or renewable energy measures that affect the site or the exterior of a building or structure in Review Area 2 or in Review Area 1 for non-historic Structures.

**17.04A.110 Level B Certificate of Appropriateness Decisions – Administrative – Type II Decision Process**

- A. **Level B Certificate of Appropriateness** - An administrative decision issued by the Planning Director, following consultation with the Reserve Committee, for the development activities listed below.
  - 1. Accessory Structures consistent with the Design Guidelines.
  - 2. Aircraft hangars in Airport (AP) zone.
  - 3. Clearing and grading activities.
  - 4. Decks or porches that conform to the Design Guidelines - Historic Structures.
  - 5. Accessibility alterations that do not permanently alter the exterior of a Historic Structure.
  - 6. Demolition or relocation – Non-historic Structures.
  - 7. Approval of Heritage Farm Plans.
  - 8. New residential construction in Review Area 2, provided this construction is not within 100 feet of a Historic Structure.
  - 9. Tree removal when not associated with an underlying or companion building, health, public works, or land use permit.
  - 10. Replacement in Kind, consistent with the Design Guidelines - Historic Structures.
  - 11. Re-roofing with new or different materials - Historic Structures.

12. Residential energy conservation or renewable energy measures that affect the site (i.e., within 100 feet) or the exterior of a building or structure in Review Area 1 - Historic Structures.

13. Short plat and short subdivision design.

14. Antenna support structures associated with residential uses that (as built or when retracted) do not exceed the allowable height of structures in the underlying zoning district.

15. Greenhouses, hoop houses, high tunnel, hot houses, or other fabric type structures for commercial use when a building permit is required.

16. Structures associated with an Agricultural Activity  $\leq$  10,000 square feet, and which are of similar size, scale, and within 200 feet of existing agricultural structures (not on a site with an Operating Farm).

17. Communication towers or radio tower support structures, when not associated with a residential use, and that: 1) effectively use camouflage or architectural concealment techniques; or 2) consist of "swap out" utility poles placed in line with existing utility poles.

**B. Recommendations by the Reserve Committee** – Recommendations on a COA and associated conditions should, ideally, be unanimous. The Planning Director may refer an application to the Reserve HPC for further review and comment when:

1. At least one other member of the Reserve Committee agrees that the application for the COA or the conditions of approval for the Certificate of Appropriateness should be reviewed by the HPC; or
2. Upon the request of the applicant.

#### **17.04A.120 Level C Certificate of Appropriateness Decisions – HPC Recommendations and Decisions**

##### **A. Level C Certificates of Appropriateness – HPC Recommendations to Planning Director**

This is an administrative decision on the COA, issued by the Planning Director, following review of the project by the HPC in a public meeting, for the development activities listed in 17.04A.120.C, below, when those activities are proposed on a site that does not contain a Historic Structure, Historic Building, or Historic Resource; or is within a 100 feet of a Historic Building or Structure. In these instances, the HPC recommendations on the COA are forwarded to the Planning Director for action, in conjunction with the underlying or companion land use or building permit.

##### **B. Level C Certificates of Appropriateness – HPC Decision**

This is an administrative decision on the COA, issued by the HPC, following a public meeting, for the development activities listed in 17.04A.120 C, below, when those activities are proposed on a site containing a Contributing Structure or Historic Resource, or on a site that is within 100 feet of a Historic Building. In these instances, any conditions of approval attached to the COA by the HPC are

forwarded to the Planning Director and become conditions of approval for the underlying or companion land use or building permit.

**C. Land Uses and Development Activities Requiring a Level C Certificate of Appropriateness:**

1. Above-ground power transmission lines.
2. Accessibility alterations that permanently alter the exterior of a Historic Building.
3. Additions or alterations to a Historic Building; new construction on a site containing a Historic Building or Resource; new construction within 100 feet of a Historic Building.
4. New construction within Review Area 1, unless such construction is a Contingent Exemption pursuant to a Heritage Farm Plan (17.04A.090.B.2) or a NPS easement (17.04A.090.B.12).
5. Agricultural Structures > 10,000 square feet (Also refer to #9, below).
6. Communication Towers or radio tower support structures that are not associated with a residential use and which do not effectively use camouflage or employ architectural concealment techniques.
7. Demolition (partial or complete) or relocation of a Historic Building or Structure. (The standards for demolition are specified in ICC 17.04A.150).
8. Non-residential energy conservation or renewable energy (Major or Minor Utilities) measures that affect the site or the exterior of a building or structure in Review Area 1 or 2.
9. Greenhouses, hoop houses, high tunnel, hot houses, or other fabric type structures associated with agricultural uses or activities when any one (1) or a series of these structures exceed 10,000 square feet. (Also refer to #5, above).
10. New multi-family structures or modular or mobile home parks.
11. New construction or alteration of nonresidential (commercial, public, or institutional) buildings, structures, or facilities within Review Areas 1 or 2.
12. Retaining walls and fences > 6 feet in height.
13. Over-water shoreline development physically connected to uplands.

**D. Level C Certificates of Appropriateness – HPC Recommendations to Planning Director and Decision Making Body**

The recommendations of the HPC on the Certificate of Appropriateness for certain Level C land use decisions (listed below) are restricted to design considerations only. These recommendations are advisory in nature and shall constitute a recommendation to the decision making body.

In the case of Planned Residential Developments and Site Plan Review (defined in ICC 16.19.040.A (Table A) as TYPE III permits), HPC recommendations on the COA will be incorporated into the staff report and recommendation to the Island County Hearing Examiner.

1. Highway, road, and street improvements involving the addition of lanes or right-of-way.
2. Over-water shoreline development not physically connected to uplands.
3. Projects requiring Energy Facility Site Evaluation Council (EFSEC) or Federal Energy Regulatory Commission (FERC) approval.
4. Site Plan Review or Conditional Use Permits.
5. Subdivision plats or Planned Residential Development (PRD).
6. Surface mine permits or expansions.
7. Water reclamation and phytoremediation projects not on property under Federal ownership.
8. Class IV Special Forest Practices Permits.

**17.04A.130 Level A and B Certificates of Appropriateness - Application Requirements and Planning Department Decisions**

- A. Applications for the Level A or B Certificates of Appropriateness shall be submitted to the County on forms provided by the County and in accordance with the following submission requirements. The County may waive standard application requirements if not necessary to the decision making process due to the simplicity of the application.
- B. The owner or the owner's agent (architect, contractor, lessee, etc.) shall apply to the County for review of a regulated action and request a Certificate of Appropriateness or, in the case of demolition, a waiver. All such applicants are strongly encouraged to avail themselves of the pre-application process as established in ICC 16.19.070. An applicant must include any information as required by this Chapter or Island County Code. This includes information responding to the Secretary of the Interior's Standards for Rehabilitation and Guidelines for Rehabilitating Historic Buildings, referenced in WAC 254-20-100 and used by the Washington State Advisory Council on Historic Preservation and by the HPC. A copy of the standards is available at the County and Town Planning offices.
- C. **Application Requirements**
  1. Clear color photographs of the building, object, site, structure, and adjacent properties.
  2. A complete description of the intended work.
  3. A scaled site plan depicting existing and proposed structures and improvements, including significant trees, tree planting, buffering, and landscaping.
  4. Scaled design elevations of new structures or improvements, alterations, and additions.
  5. Existing or proposed covenants, as applicable.
  6. Samples of construction materials. For Contributing Structures, samples for comparison with the existing or the original building or structure.



7. Any supplemental information deemed necessary for review of the application by the County.

**D. HPC Review.**

A Planning Director decision to refer a Level B application to the Reserve HPC, pursuant to 17.04A.110.B, shall be made within fourteen (14) days from the date on which a fully complete application is received and after consultation with the Reserve Committee.

**E. Level B Certificates of Appropriateness – Planning Department Administrative Decisions.**

A Level B COA is an administrative decision issued by the Planning Director, following review of the application, including any review by the HPC when an application is referred to the HPC. Any conditions associated with the COA will be included the underlying or companion land use or building permit.

**17.04A.140 Level C Certificates of Appropriateness - Application Requirements, Public Meetings, and HPC Decisions**

- A. Applications for Level C Certificates of Appropriateness shall be submitted to the County on forms provided by the County and in accordance with the following submission requirements:

1. The owner or the owner's agent (architect, contractor, lessee, etc.) shall apply to the County for review of a regulated action and request a Certificate of Appropriateness or, in the case of demolition, a waiver. All such applicants are strongly encouraged to avail themselves of the pre-application process as established in ICC 16.19.070. An applicant must include any information as required by this Chapter or Island County Code. This includes information responding to the Secretary of the Interior's Standards for Rehabilitation and Guidelines for Rehabilitating Historic Buildings, referenced in WAC 254-20-100 and used by the Washington State Advisory Council on Historic Preservation and by the HPC. A copy of the standards is available at the County and Town Planning offices.
2. The HPC shall meet with the applicant and review the proposed work according to their established rules during a public meeting. Notice of the HPC meeting shall be published in a newspaper of general circulation and the agenda for a public meeting shall be properly posted.
3. The HPC shall complete its review and make its decisions or recommendations within the timelines established in state statutes, unless an extension of time is necessary and agreed to by the applicant.
4. The HPC reviews the request for Certificates of Appropriateness under the following procedures:

**B. Public Meeting**

1. The County Planning official reviews each application, certifies it complete and, within seven days of certification, causes notice of application to be provided in

accordance with the appropriate decision making level established in ICC 16.19.040.A (Table A). Following publication of the notice of application, the application shall be heard by the HPC. The HPC shall hold the public meeting within thirty (30) days of the receipt of a completed application by the County.

2. The Planning Director shall submit a staff report to the HPC, containing a description and analysis of the request, findings of fact, and a staff recommendation.
3. The HPC, after reviewing the application, the staff report, and considering the information and comments received at the public meeting, shall forward their recommendation to the Planning Director to grant, grant with conditions, or deny the application based upon the consistency of the proposed action with the requirements of this Chapter.
4. The HPC's decision or recommendation on the COA shall be in writing and shall state the reasons relied upon in reaching its recommendation. A decision or recommendation to deny a Certificate of Appropriateness shall state the specific reasons for the denial and explain why the proposal is inconsistent with the requirements of this Chapter and adopted Guidelines for the Reserve.
5. Upon receipt of the HPC recommendation or decision, the Planning Director shall transmit the COA decision or recommendation to the owner, applicant, and any agents at the addresses provided in the application.

#### **17.04A.150 Demolition or Relocation of Contributing Buildings or Structures or Historic Resources**

Ebey's Landing National Historical Reserve has been determined to be historically significant to the nation. In consideration of this, it is the intention of the County and Partners to preserve Contributing Buildings and Structures in their current location. Relocation of Contributing Structures or Historic Buildings within the Reserve is preferred over demolition. A property owner wanting to demolish (in whole or part) or to relocate a Historic Building or structure must receive a Certificate of Appropriateness before the action will be approved by the County. Such demolition is subject to further review under the State Environmental Policy Act (SEPA), pursuant to WAC 197-11-800 (2)(f).

- A. The procedures and criteria established in this section do not apply to any demolition under an adopted Heritage Farm Plan consistent with the Design Guidelines, however, such demolition is subject to further review under SEPA. The existing County ordinances governing demolition of agricultural structures will continue to apply unless a Heritage Farm Plan is approved.
- B. Application Requirements and Procedures

A Pre-application conference shall be required with the Reserve Committee to provide for initial review of proposal with the applicant or applicant's agent. Potential applicants are advised that performing the requisite surveys, studies, and providing substantiating information to file a complete application may entail a significant commitment of time and financial resources, prior to filing an application for demolition. Demolition of a Historic Building or Structure or Historic Resource is also

subject to further review under the State Environmental Policy Act (SEPA). The application shall not be presented to the HPC until such time as the requirements of the SEPA Threshold Determination are completed.

1. Where demolition of the building or structure is sought due to unsafe conditions, the applicant shall supply a report from a State of Washington licensed structural engineer; with demonstrated experience in historic preservation (as approved by the Town or County), and whose report substantiates that the building or structure poses an imminent danger to public health or safety.
2. Where demolition of the building or structure is sought for reasons other than unsafe conditions, the applicant shall supply detailed reports and substantiating information from qualified professionals with demonstrated experience in historic preservation (as approved by the County) in support of the reasons for the request.

#### **C. Decision Criteria**

1. If demolition would be detrimental to the historic character of the Reserve, then the application shall be denied unless the applicant can establish one or more of the following:
  - a) The denial or partial denial will deprive the owner of reasonable economic use of the property; or
  - b) The building, structure, or portion to be removed cannot be adapted for any other use, whether by the owner or by a purchaser, which would result in a reasonable economic return; or
  - c) There is no viable or reasonable alternative which would have less impact; or
  - d) The structure is so deteriorated, and there is so little historic fabric, that it would be an inordinate burden to retain the historic, cultural, and architectural significance of the structure though rehabilitation or renovation.
2. The demolition of a historic building will be determined to be detrimental to the historic character of the Reserve, if the structure meets three or more of the following criteria:
  - a) Is associated with events that have made a significant contribution to the broad patterns of national, state or local history;
  - b) Embodies distinctive architectural characteristics of a type, period, style, or method of design or construction, or represents a significant and distinguishable entity whose components may lack individual distinction;
  - c) Is an outstanding work of a designer, builder, or architect who has made a substantial contribution to the art at the national, regional, state, or local level;
  - d) Exemplifies or reflects special elements of the Reserve's cultural, special, economic, political, aesthetic, engineering, or architectural history;
  - e) Is associated with lives of persons significant in national, state, or local history;

- f) It is the only remaining, or one of the few remaining structures of a particular style, building type, design, material, or method of construction;
- g) It is a conspicuous visual landmark in the Reserve; and
- h) It is an important or critical element in establishing or contributing to the continuity or character of the setting.

If application of the above criteria results in a denial, but the proposed action is necessary to correct an unsafe or dangerous condition on the property, then the Building Official may issue a permit strictly limited to correcting emergency conditions.

- 3. The Certificate of Appropriateness for demolition may be issued with conditions such as:
    - a) Approval of a replacement building before demolition;
    - b) Providing adequate evidence of financial ability to complete the replacement project;
    - c) A requirement that the building and site be thoroughly documented through photographs or other methods for permanent retention in local, regional, or national archives before any action is taken to demolish or relocate any Contributing Structure or Historic Building; and
    - d) Allowing salvage of building materials for use in other locations.
  - 4. The provisions of this Chapter shall in no case be used to impose upon any property owner any peculiar or undue financial hardship, nor be so used to prevent the removal or demolition of any building or structure which cannot be economically maintained or rehabilitated, giving due consideration of all potential uses to which the structure may reasonably be put following rehabilitation by a private property owner.
  - 5. If the HPC determines that demolition will be detrimental to the historic or architectural character of the Reserve, the HPC shall issue the COA directing that demolition be postponed for a period fixed by the HPC, but not exceeding 1 year from the date of the HPC meeting where the application was first scheduled to be heard by the HPC, unless further delay is agreed upon by all parties or the applicant requests a delay in review of the application for demolition.
  - 6. During the period of postponement, the Partners and HPC may consult with interested persons, agencies, or organizations to ascertain what may be done to preserve the building. If no means are found to preserve it, staff shall, at the conclusion of the postponement period, approve the demolition permit. During the period of postponement, the applicant shall allow staff to photo-document the property.
- D. **Expiration** -The Certificate of Appropriateness will expire if the work authorized does not begin within two (2) years of issuance. The time period may be extended upon written application.

E. **Waivers**

The HPC may issue a Certificate of Appropriateness with a waiver from some or all of the above requirements in cases where it has been demonstrated by the applicant that:

1. Relocation can occur while retaining the same historical context and without damaging the building; or
2. Demolition of a portion of the building would not reduce the building's historic significance and integrity; or
3. Reports from qualified structural engineers and historic preservation experts indicate that the building is so deteriorated and there is so little historic fabric left that its integrity is compromised and significance has been lost.

#### **F. Penalties**

If someone demolishes (in whole or in part) or relocates a Historic Building or Structure without first receiving the required Certificate of Appropriateness, the owner may be subject to a civil penalty of up to \$250.00 per day pursuant to ICC 17.03.260. Any new construction on the site will be reviewed based upon the adopted Design Guidelines for "infill construction." The property owner may also be subject to special valuation disqualification as stated in WAC 458-15-070.

#### **17.04A.160 Procedures for Changes to the Guidelines**

- A. The Planning Officials of the Town of Coupeville and Island County retain their authority to interpret their respective land development regulations and the Guidelines, as established by Ordinance. With respect to interpretations of this Chapter and the Guidelines, such interpretations by the County Planning Director shall require consultation with the Town Planner and the Reserve Manager. A record of issued interpretations shall be maintained and presented annually to the Legislative bodies of the County and Town, pursuant to the Interlocal Agreement adopted by the Partners.
- B. Changes to the Guidelines shall require approval by the Board of County Commissioners, after first consulting with the Council and Mayor of the Town of Coupeville and the Trust Board. Such changes are only effective upon approval by the Board of County Commissioners, consistent with the terms and conditions of the Interlocal Agreement adopted by the Partners.

#### **17.04A.170 Political Subdivisions, Special Purpose Districts, and Public and Private Utility Projects**

- A. In order to achieve consistency with the Ebey's Design Guidelines and in order to promote efficient and effective planning for the capital needs of those Political Subdivisions, Special Purpose Districts, and Public or Private Utility Owners, hereinafter referred to as "Service Providers," the Service Provider should initiate the Design Development process for new and replacement facilities with the Reserve Committee prior to commencement of formal design development activities and permitting processes, as applicable.

- B. A pre-application meeting with the Reserve Committee shall be held at least 90 days before the application is submitted and accepted by the Town or County or Service Provider. This 90 day period may be waived in the case of emergencies and when the Reserve Committee finds the proposal consistent with the purpose and intent of the Design Guidelines.

**17.04A.180 Designated Buildings and Sites - *National Register Of Historic Places***

Appendix 2 (attached) is a list of properties within the Reserve that are locally designated as Historic Resources. This list includes properties designated as "contributing" in the Building and Landscape Inventory (1995) prepared for the Reserve and "contributing" to the Central Whidbey Historic District. Additional Contributing Structures that meet the National Register criteria may be designated in the future. The Town and County Planners are directed to record this attachment as a matter of public record in the Office of the Island County Auditor.

**17.04A.190 Review and Monitoring of Property for Special Property Tax Valuation**

- A. This section implements the local option special valuation tax incentive program as established in Chapter 84.26 RCW. "Special valuation tax incentive program" or "special valuation" means the local option program which makes available to property owners a special tax valuation for rehabilitation of historic property under which the assessed value of an eligible historic property is determined at a rate that excludes, for up to ten (10) years, the actual cost of the rehabilitation.

**B. Timelines.**

1. Applications must be filed with the County Assessor's office and shall be forwarded to the HPC by the Assessor within ten (10) days of filing.
2. For applications filed at least thirty (30) days prior to the next regularly scheduled meeting of the HPC, the case may be put on the agenda for that meeting. If there are not thirty (30) days, the case will be scheduled for the next regularly scheduled meeting of the HPC.
3. Applications shall be reviewed by the HPC before December 31st of the calendar year in which the application is made.
4. HPC decisions regarding the applications shall be certified in writing and filed with the Assessor within ten (10) days of the decision.

**C. Procedure.**

1. The applicant files an application for special valuation with the County Assessor's office no later than October 1 preceding the tax assessment year in which they wish to apply. A fee may be required as established in the County fee schedule.
2. The Assessor forwards the application to the HPC within ten (10) days of receipt of the completed application.

3. The HPC reviews the application, consistent with its rules and procedures, and determines if the application is complete and if the property meets the criteria set forth in WAC 254-20-070(1) .
4. If the HPC finds the property meets all the criteria, then it may be approved. If the HPC determines the property does not meet all the criteria set forth in WAC 254-20-070(1), then it shall deny the application.
5. The HPC shall certify its decisions in writing and state the facts upon which the approvals or denials are based and files copies of the certifications with the Assessor.
6. For approved applications:
  - a) The HPC, as the local review board, shall forward copies of the agreements, applications, and supporting documentation (as required by WAC 254-20-(090(4))), to the County Assessor, so as to comply with WAC 254-20-070(5);
  - b) The HPC forwards the signed agreement and application documents to the County Assessor for recording. The Assessor shall record the Certificate with the County Auditor as required by RCW 84.26.060(3) and the applicant shall be assessed fees for recording as prescribed by the County Auditor and other applicable County Code sections; and
  - c) Pursuant to WAC 254-20-070(6), the HPC monitors the property for continued compliance with the agreements throughout the ten (10) year special valuation period.
7. The HPC determines in a manner consistent with its rules of procedure, whether or not property is disqualified from special valuation either because of:
  - a) The owner's failure to comply with the terms of the agreement; or
  - b) Because of a loss of historic value resulting from physical changes to the building or site.
8. For disqualified property, pursuant to RCW 84.26.080, the HPC shall notify the owner and assessor in writing and state the facts supporting its findings.

**D. Criteria.**

1. Historic Property Criteria. The class of property eligible to apply for special valuation in Island County shall mean all property listed on the *National Register of Historic Places* or all property containing Contributing Structures in Ebey's Landing National Historical Reserve, which have been substantially rehabilitated at a cost and within a time period which meets the requirements set forth in Chapter 84.26 RCW.
2. Application Criteria. Complete applications shall consist of the following documentation:
  - a) A legal description of the historic property;
  - b) A copy of the nomination inventory form for the subject property;

- c) Comprehensive exterior and interior photographs of the historic property before and after rehabilitation. Photographs should be four (4) inches by six (6) inches or five (5) inches by seven (7) inches minimum format either black and white or color, and must be clearly labeled to identify case, location, subjects and the direction the photograph was taken. Photographs shall include:
    - (i) Photos taken prior to construction;
    - (ii) Historic photos or other source materials of replicated features; and
    - (iii) A current streetscape.
  - d) Architectural plans or other legible drawings depicting the completed rehabilitation work signed by the architect or draftsman;
  - e) Notarized affidavit(s):
    - (i) Attesting to the actual itemized cost of the rehabilitation work completed prior to the date of application, and
    - (ii) Indicating rehabilitation work was completed within the twenty-four (24) month period of time prior to application for special valuation. Documentation of both must be made available to the HPC;
  - f) Samples of utilized materials may be required by the HPC; and
  - g) Other information as required by staff or the HPC at a pre-application meeting.
3. Property Review Criteria. In its review the HPC shall determine if the property meets all of the following criteria:
- a) The property is a historic property which is listed on the *National Register of Historic Places* within the Reserve;
  - b) The property has been rehabilitated at a cost which meets the definition set forth in RCW 84.26.020(2) (and identified in rules and procedures of this chapter) within twenty-four (24) months prior to the date of application; and
  - c) The property has not been altered in any way which adversely affects those elements which qualify it as historically significant as determined by applying the Washington State Advisory Council's Standards for the Rehabilitation and Maintenance of Historic Properties (WAC 254-20-100(1) and listed in rules and procedures of this chapter).
4. Rehabilitation and Maintenance Criteria. The Washington State Advisory Council's Standards for the Rehabilitation and Maintenance of Historic Properties in WAC 254-20-100 shall be used by the HPC as minimum requirements for determining whether or not a historic property is eligible for special valuation and whether or not the property continues to be eligible for special valuation once it has been so classified.
- E. **Agreement.** The historic preservation special valuation agreement in WAC 254-20-120 shall be used by the HPC as the minimum agreement necessary to comply with the requirements of RCW 84.26.050(2).



- F. **Appeals.** Any decision of the HPC acting on any application for classification as historic property, eligible for special valuation, may be appealed to superior court under RCW 34.04.130 in addition to any other remedy of law. Any decision on the disqualification of historic property eligible for special valuation, or any other dispute, may be appealed to the County Board of Equalization.

#### **17.04A.200 Disclosure Statement**

- A. Pursuant to the requirements of this chapter, no person shall sell, lease, or offer for sale or lease any property within the Ebey's Landing National Historical Reserve and subject to the design standards and protections required by this section, unless the prospective buyer or lessee has been given notice substantially as follows.

##### **Statement**

The Seller/Selling Agent discloses the following information and Seller hereby authorizes any agent(s) representing any principal(s) in this transaction to provide a copy of this statement to any person or entity in connection with any actual or anticipated sale of the property.

To: \_\_\_\_\_

The Property at \_\_\_\_\_  
(Assessor's Parcel # \_\_\_\_\_ ) is located within the Ebey's Landing National Historical Reserve.

Before purchasing or leasing the above property, you should consult with the Island County Planning Department or the Town of Coupeville Planning Department and research and review *The Ebey's Landing National Historical Reserve Design Guidelines* and associated procedures and regulations, as well as any previously issued permits, to determine restrictions, if any, which have been placed on the subject property.

The owners of property within the Ebey's Landing National Historical Reserve have a unique responsibility and challenge in protecting the Reserve's cultural landscape. The Reserve is a complex combination of buildings, structures and landscape features (both natural and manmade). Its character ranges from a town with thriving commercial and residential neighborhoods and a valuable shoreline with dramatic vistas to prairies with Operating Farms and suburban subdivisions. In recognition of its importance, the Reserve is a Congressionally authorized unit of the National Park Service.

Such a fragile resource can be easily lost through incremental changes and as a result Island County and the Town of Coupeville have adopted standards to protect Contributing Structures, the landscape, views, and vistas.

**I/WE acknowledge receipt of this disclosure:**

Buyer/Lessee \_\_\_\_\_

Date: \_\_\_\_\_

Buyer \_\_\_\_\_

Date: \_\_\_\_\_

**I acknowledge receipt of a copy of this Signed Statement**

Agent (Broker) representing Seller

\_\_\_\_\_  
Date: \_\_\_\_\_

**I acknowledge witnessing the Signing of this Statement**

Agent (Broker) representing Buyer

\_\_\_\_\_  
Date: \_\_\_\_\_

**17.04A.210 Penalties and Enforcement**





- A. Island County has established enforcement procedures in Island County Code 17.03.250-260. Additional enforcement provisions are also adopted herein for the unlawful demolition of a Historic Building or Structure. Enforcement actions as related to enforcement of the provisions of this chapter shall be prioritized based upon the impact to the Historic Resources involved.
- B. Restoration or modification. When work has been done upon a resource without a permit, and the HPC finds that the work does not qualify for a Certificate of Appropriateness, the County may require an owner to restore the resource to the condition the resource was in before the inappropriate work was done or to modify the work so that it qualifies for a Certificate of Appropriateness.

**17.04A.220 Severability**

If any provision of this chapter or its application to any person or circumstance is held invalid, the remainder of the chapter or the application of the provisions to other persons or circumstances is not affected.

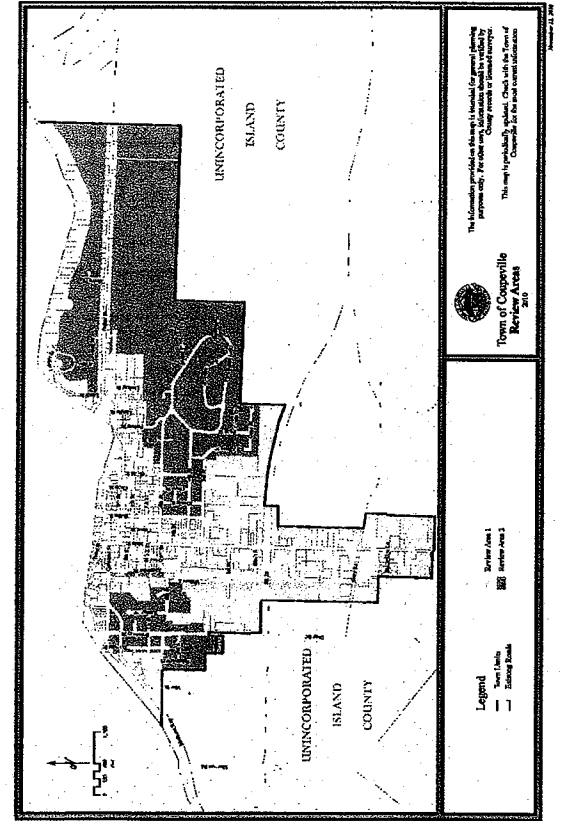
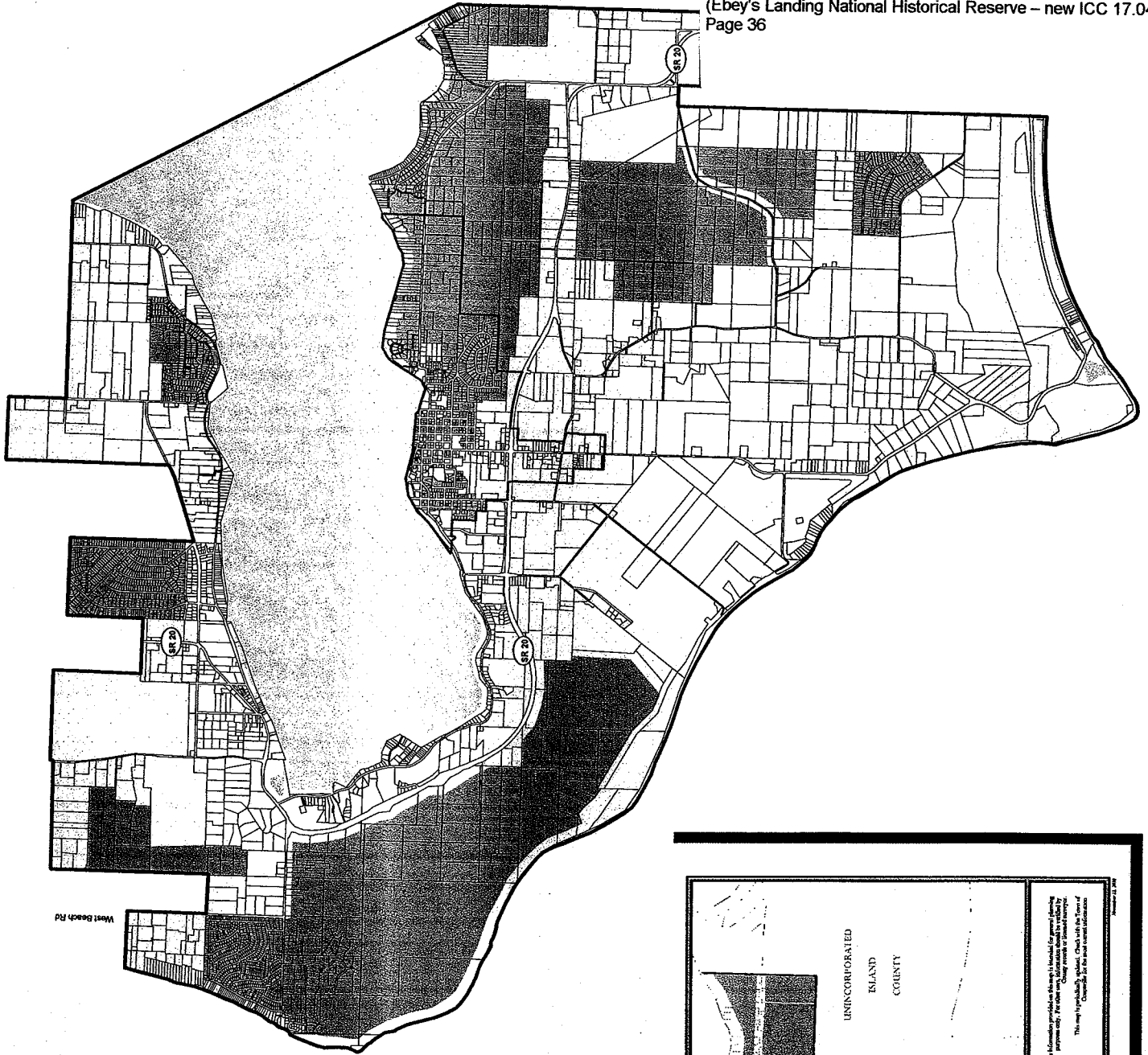
Appendix 1  
(Ebey's Landing National Historical Reserve  
Design Review Areas Map)

## Legend

-  Review Area 1
-  Review Area 2
-  Reserve Boundary
-  Town of Coupeville Limits

Map Prepared By:  
Island County  
Planning and Community Development  
Created for the September 25, 2011 BOICC Public Hearing

Notes:  
1) Review Area 1, along the marine shoreline, extends a minimum of 100 feet seaward of the ordinary or a greater distance, as determined by the BOICC, and extends inland to the Reserve Boundary.  
2) Review Area 2, along the west side of SR 20, is stippled as 250' from the edge of the right-of-way or a greater distance, as stippled, to follow parcel boundaries or natural features.  
3) Review Area 3, along both sides of Parker Road, extends 75' from the edge of the right-of-way.



This boundary and other data are based on aerial photography and other information. The user assumes all responsibility for the accuracy and completeness of the information. This map is not to be used for any purpose other than that for which it was prepared.

Town of Coupeville  
Review Areas  
2011

## Appendix 2 (ISLAND COUNTY Historical Resources)

**Appendix 2**  
**ISLAND COUNTY**  
**Historic Resources**

<b>STRUCTURE NAME/SITE</b>	<b>ADDRESS</b>	<b>PARCEL NO</b>
Abbott House	1456 Black Rd	R13233-096-1940
Armstrong/Scoby House	2029 Armstrong	S8060-00-17002-0
Arnold Farm	1948 Arnold Rd	S8060-00-66000-0
Arnold/Grasser Place	1764 Penn Cove Rd	R13220-030-2950
Art Holmburg/Darst Rental House	2491 Libbey	R03225-234-4480
C. Wanamaker House	635 Wanamaker Rd	R13114-333-2200
Captain R.B. Holbrook House	683 Power Rd	S8060-00-19004-1
Charles Grimes House	1273 Monroe Landing	R13216-093-5110
Charlie Mitchell Place	839 West Beach	R03224-040-3200
Col. W. Crockett Farmhouse	1056 Crockett Farm	R13115-220-2200
Cook House/Sherman Place	44 S Sherman Rd	R13105-478-4660
Ed Jenne House	538 Engle	R13109-330-4242
Engle Farm (Crockett)	1167 Terry Rd	R13103-361-0370
Engle Farm (Rockwell)	144 Ft Casey Rd	R13103-093-0460
Ferry House	455 S Ebey	R13108-364-4680
Fisher/Messmer House	2185 Madrona Way	R13230-099-2780
Frank Pratt House	164 Cemetery Rd	R13105-282-4130
Frank Pratt House	164 Cemetery Rd	R13105-282-4130
Ft Casey - Inn		
Ft Casey – Observation Bunker		
Ft Casey – Rifle Range		
Ft Casey – Searchlight Generator Bldg		
Ft Casey – Searchlight Platform		
Ft Casey – Searchlight Platform		
Ft Casey Pump House	434 Wannamaker Rd	R13114-250-4610
Ft Casey Storage Buildings	1044 Ft Casey Rd	R13115-243-1470
Ft Ebey		
Gallager Place/Al Sherman Farm	302 Engle Rd	R13104-098-3880
Gilbert Place/Eggerman House	757 Eggerman Rd	R13111-060-0100
Gillespie Farm	593 FT Casey Rd	R13110-338-3570
Glazier-Herrett House	82 S Ebey Rd	R13104-419-2260
Grove Terry Place		R13234-035-3350
H.H. Rhodes Place	2090 Arnold Rd	R13219-061-4150
Hancock Granary/Chinese Tenant House	1520 Hill Rd	R13109-240-1420
Harmon/Pearson/Engle House	89 S Ebey Rd	R13104-399-2580
Hordyk/Vander Voet Farm	1212 Monroe Landing	R13215-043-0900
J. Gould House/Miller House	433 Wannamaker Rd	R13114-120-5030
J. Neinhuis Place	1025 Zylstra Rd	R13219-286-3570
Jacob Ebey House/ Blockhouse	Cemetery Rd	R13105-270-3320

Jacob Ebey House/Sheepbarn	Cemetery Rd	R13105-270-3320
John Gould House/Smith Farm	399 S Ebey Rd	R13104-145-0170
John Kineth Farmhouse	19162 SR 20	R13101-287-1000
Lesourd/Sherman Farm	225 Ebey Rd	R13104-118-2490
Lesourd/Sherman Farm	209 S Ebey Rd	R13104-246-2030
Libbey House	2181 Madrona Way	R13230-154-2610
Libbey Ranch	2648 El Sol Pl	R03225-355-2100
Lupien House	1084 Monroe Landing	R13222-386-0380
McWilliams BUNGALOW	935 View Ridge	R13222-114-3380
Melvin Grasser House	Madrona Way	R13230-215-2340
Monroe House	1293 Penn Cove Rd	R13221-061-3980
Morris Place	2494 Libbey Rd	R03225-297-4170
Neinhuis/Leach Place	26860 SR 20	R13220-188-3000
Old Al Comstock Place -Barn	Engle Rd	R13109-157-4650
Old Al Comstock Place -Outbuildings	Engle Rd	R13109-157-4650
Old Anderson Place	710 Ft Casey Rd	R13110-085-1980
Old County Courthouse/Grennan & Cranney Store	25248 SR 20	R13230-167-2640
Old Hunting Lodge	1608 Hill Rd	R13109-278-0040
Penn Cove Pottery/Hingston Store/Trumbell Store	26184 SR 20	S8060-00-10001-0
Power Place	865 Zylstra Rd	R13219-100-1950
Pratt Boathouses	1966 Madrona Way	R13232-131-0520
R.C. Hill House	1453 Hill Rd	R13109-149-1990
Ralph Engle Farm		R13109-425-1470
Reuble Farm	556 Ft Casey Rd	R13110-316-2921
Robart Cottage & Bungalow	1508 Penn Cove Rd	R13221-050-1250
Sam Crockett House	825 Wannamaker Rd	R13115-345-4930
Sam Keith House	338 Ft Casey Rd	R13103-078-2490
Samuel Hancock House	395 Engle Rd	R13109-465-4760
San De Fuca School	650 Zylstra	S8060-00-14001-0
San De Fuca Sunday School	734 Wall	S8060-00-09032-0
Sherman Hog Barn/Engle Squash Barn	1509 Hill Rd	R13109-147-2530
Steadman House	13254 SR 20	S6370-00-61005-0
Still Log Cabin	1973 Penn Cove Rd	S8060-00-0E012-0
Strong House	25 Quail Trail Ln	R13102-500-0500
Sunnyside Cemetery/Davis Blockhouse	90 Cemetery Rd	R13105-355-4490
Terry House/Lee James Property	1595 SR 20	R13233-054-1920
Thomas/Sullivan House	171 Ft Casey Rd	R13103-332-1790
Tuft House	46 Terry Rd	R13104-464-2270
Van Dam Place	2421 Van Dam Rd	R03224-494-5000
Vande Werfhorst	895 Monroe Landing	R13221-145-4621
Weidenbach House	1044 Monroe Landing	R13222-320-0550
Wiley Place	280 Ft Casey Rd	R13103-157-2690
Zylstra/Sherod House	1173 Zylstra Rd	R13219-478-3400

**Exhibit B**  
**(Island County Planning Commission Findings of Fact**  
**RE: 280/09 Ebey's Landing Design Review)**





## ISLAND COUNTY PLANNING & COMMUNITY DEVELOPMENT

Island County Planning Commission  
Ray Gabelein, Chairperson

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FAX: (360) 679-7306 ■ 1 NE 6<sup>th</sup> Street, P. O. Box 5000, Coupeville, WA 98239-5000  
Internet Home Page: <http://www.islandcounty.net/planning/>

### Findings of Fact

RE: 280/09 Ebey's Landing Design Review & Public Benefit Rating System  
(PBRs) Amendments

#### Summary:

CPA 280/09 Ebey's Landing National Historic Reserve & the Public Benefit Rating System (PBRs) – This Code amendment proposes to change the standards that govern development and alterations to property within the Ebey's Landing Historic Reserve. This amendment also proposes changes to criteria established within the PBRs current use tax program. These regulations are contained in Chapter 17.04 ICC, as well as standards that determine eligibility and point values in the PBRs tax assessment program, Chapter 3.40 ICC.

#### Findings:

1. In accordance with ICC 16.26.020 staff presented the Annual Review Docket, which include CPA 280/09, at a joint meeting of the Board of Island County Commissioners and the Planning Commission in February, 2009.
2. The County Commission Members, Town Council, Island County Commissioners, and the Trust Board recognized the benefits of a unified approach and directed their staff to proceed with a work program to fulfill the stated goals which included support of the protection of historic resources within the Ebey's Landing National Historical Reserve. The Town and County jointly prepared ordinances establishing uniform regulations (i.e., The Ebey's Landing National Historical Reserve Design Guidelines). The purpose is to protect historic resources within the Reserve and establish a comprehensive approach to design review within the Ebey's Reserve so as to more effectively promote rehabilitation and new construction that respects past traditions and is compatible within the cultural landscape of the Reserve. The unified and comprehensive design review process is a tool to promote sensitive rehabilitation of historic resources and to promote new construction by establishing consistent standards.
3. The County Historic Review Committee met jointly with the Town Design Review Board in a series of public workshop sessions to formulate recommendations to the Town and County staff on the Design Manual and Unified Code.

4. Pursuant to the State Environmental Policy Act (SEPA) Chapter 43.21C RCW, an environmental checklist was included with CPA 280/09. Island County, acting as the Lead Agency, reviewed the checklist and issued a mitigated threshold determination of non-significance (MDNS) on May 28<sup>th</sup>, 2009.
5. Consistent with RCW 36.70A.106 the Town of Coupeville and Island County jointly submitted the proposal to the Department of Commerce on June 15, 2009 for the required 60 day review.
6. The Town Planning Commission held joint public hearings with the Island County Planning Commission on the August 25, 2009, September 1, 2009, September 15, 2009, and October 20, 2009. The public comment portion of the public hearing process was closed on October 20, 2009 and the two Planning Commissions jointly deliberated until the public hearing was adjourned.
7. The County and Town held joint public workshops on July 28 and August 4, 2009 and joint public hearings with the Island County Planning Commission. The public comment portion of the public hearing process was closed on October 20, 2009 and the two Planning Commissions jointly deliberated until the public hearing was adjourned.
8. The Town Planning Commission separately continued their deliberations on December 1, 2009.
9. Staff provided copies of all written materials submitted by interested parties to the Planning Commission.
10. The Planning Commission concludes that all written materials submitted by interested parties were carefully and fully considered.
11. The Planning Commission raised concern that a preliminary draft of the Design Manual was presented but no final draft has been received. They concluded that a final draft of the Design Manual should be sent to the Planning Commission for review to ensure that it follows the vision of the manual as represented in previous public hearings.
12. The Planning Commission recognizes that measures need to be made to prevent and alleviate any undue or excessive economic hardships created by the revisions in this ordinance for property owners and farmers within the Reserve.
13. The Planning Commission agrees that 6 months is too short of a time for a development permit to expire and that any development permit should be valid for at least 2 years.
14. The Planning Commission concludes that Appendix A, titled Historic Sites, does not appear to be accurate and further analysis needs to be performed so that all registered Historic Sites are included.

15. The Planning Commission agrees that all properties included in Appendix A, and any properties that will be included in this list, should be notified via mailing that their property is registered as a Historic Site.
16. The Planning Commission agrees that surrounding property owners should be made aware of properties who apply for tax benefit programs including the Public Benefit Rating System, Open Timber, Designated Forest, and Open Agriculture programs. Public notification requirements should be consistent with current regulations requiring a posting of a sign and publishing in the local County newspaper.
17. The Planning Commission agrees that property owners affected by the change in Open Space will have as much notice as possible.
18. The Planning Commission concludes that ample opportunity was provided for the public to submit comments and testimony on the proposed ordinances at the Public Hearings duly held to receive such comments and testimony.
19. The Planning Commission held deliberations on December 4, 2009. A motion was made to approve the amendments to 17.04 ICC and 3.40 ICC with the Commission's revisions and passed. A motion was also passed to allow Planning staff to draft the Commission's Findings of Fact with additional comments brought forward during the deliberations and authorized the Chair to sign the Findings of Fact following final review by the Commission members.

**Conclusions:**

The Island County Planning Commission has reviewed CPA 280/09 and hereby recommends that the Board of Island County Commissioners adopt the proposed amendments and Findings of Fact.

Respectfully submitted through the Island County Planning Department to the Board of Island County Commissioners, pursuant to RCW 36.70A.040 and ICC 16.26, this

12<sup>th</sup> day of January 2010 by,

  
\_\_\_\_\_  
**Ray Gabelein,**  
**Island County Planning Commission, Chairperson**